# DEPARTMENT OF EDUCATION

November 18, 2020

Keith Kottke, Superintendent Springfield Public School District, ISD #0085-01 12 South Burns Springfield, MN 56087-1299

Dear Superintendent Kottke:

Minnesota Statutes, section 123B.71, requires a review and comment statement on the educational and economic advisability of your proposed school construction project. Information supplied by your school district and from Minnesota Department of Education sources is the basis of this review and comment. With this positive review and comment, voter and board approval is required for Springfield Public School, Independent School District #0085-01, to proceed with the proposed projects.

The district shall publish a summary of the review and comment statement (the final two pages) in the legal newspaper of the district at least 20 days, but not more than 60 days, prior to holding a referendum for bonds or soliciting any bids for the construction, expansion, or remodeling of an educational facility. The department may request a statement certifying the publication, and require the submission, review, and approval of preliminary and final construction plans.

Minnesota Statutes, section 123B.71, requires the commissioner to include comments from residents of the school district in the review and comment. As of the date of this letter, no public comments have been received. In addition, Minnesota Statutes, section 123B.71, *requires the school board hold a public meeting to discuss the review and comment prior to the date of the bond referendum election.* 

Minnesota Statutes, section 123B.71, *requires that a school district, prior to occupying a new or renovated facility after July 1, 2002, must submit a certification prepared by a system inspector to the commissioner and the building code official that will provide an occupancy permit.* The certification must verify that the facility's installed or modified heating, ventilation, and air conditioning system operates according to design specifications and code, a system for monitoring outdoor airflow and total airflow of ventilation systems has been installed, and any installed or modified heating, ventilation, or air conditioning system provides an indoor air quality filtration system that meets ASHRAE (American Society of Heating, Refrigerating and Air-Conditioning Engineers) Standard 52.1.

If you have any questions, please contact Chris Kubesh, Education Finance specialist, at 651-582-8319 or <a href="https://chris.kubesh@state.mn.us">chris.kubesh@state.mn.us</a>. Thank you for working with us to improve school facilities for Minnesota students.

Sincerely,

Mary Cathryn Ricker, Commissioner

Enclosure

MINNESOTA DEPARTMENT OF EDUCATION

## The Commissioner of the Department of Education Review and Comment on the School Construction Proposal of Springfield Public School District, ISD #0085-01

A review and comment must be provided on a school district construction project proposal before the district conducts a referendum, solicits bids, or issues bonds for the project. A project proposal has been submitted for review and comment according to requirements set forth in Minnesota Statutes, section 123B.71, subdivisions 9 and 10, and Minnesota Statutes, section 123B.72. The district provides the following information:

- 1. The geographic area and population to be served:
  - a. preschool through grade 12 student enrollment for the past five years, and
  - b. student enrollment projections for the next five years.
- 2. A list of existing school facilities:
  - a. by year constructed,
  - b. their uses, and
  - c. an assessment of the extent to which alternate facilities are available within school district boundaries and in adjacent school districts.
- 3. A list of specific deficiencies of the facility:
  - a. demonstrating the need for a new or renovated facility to be provided,
  - b. the process used to determine the deficiencies,
  - c. a list of those deficiencies that will and will not be addressed by the proposed projects,
  - d. a list of specific benefits that the new or renovated facility will provide to students, teachers, and community users served by the facility.
- 4. A description of the project, including:
  - a. specifications of site and outdoor space acreage,
  - b. square footage allocations for classrooms, laboratories and support spaces,
  - c. estimated expenditures for major portions of the project,
  - d. estimated changes in facility operating costs, and
  - e. dates the project will begin and be completed.
- 5. A specification of the source of project financing, including:
  - a. applicable statutory citations,
  - b. the scheduled date for a bond issue or school board action,
  - c. a schedule of payments, including debt service equalization aid, and
  - d. the effect of a bond issue on local property taxes by property class and valuation.
- 6. Documentation obligating the school district and contractors to comply with the following items:
  - a. Minnesota Statutes, section 471.345 governing municipal contracts,
  - b. sustainable design,
  - c. school facility commissioning under Minnesota Statutes, section 123B.72, certifying the plans and designs for heating, ventilating, air conditioning and air filtration for an extensively renovated or new facility meet or exceed current code standards, including ASHRAE air filtration Standard 52.1,
  - d. American National Standards Institute (ANSI) acoustical performance criteria, design requirements and guidelines for schools on maximum background noise levels and reverberation times,
  - e. state fire code,
  - f. chapter 326B governing building codes, and
  - g. consultation with affected government units about the impact of the project on utilities, roads, sewers, sidewalks, retention ponds, school bus and automobile traffic, access to mass transit and safe access for pedestrians and cyclists.

#### MINNESOTA DEPARTMENT OF EDUCATION

### **Description of Proposed School Construction Project**

Springfield Public School District, ISD #0085-01, is proposing a two-question referendum on February 9, 2020. The first ballot question would authorize \$17,665,000 in bonding authority to finance: HVAC upgrades, a gymnasium addition, the acquisition of six, single-family properties adjacent to the existing school site and the repurposing of the existing elementary gymnasium into career/technical education space. Other projects proposed by the first ballot question include: facility-wide safety upgrades, including a main, secure entrance, along with new administrative office space adjacent to the main entrance area.

The second ballot question would authorize \$2,100,000 in bonding authority to finance: a locker room addition adjacent to the gymnasium addition proposed in the first ballot question, the renovation/repurposing of the existing locker room space, the expansion of existing cafeteria space and the relocation of the existing choir room. The passage of the second ballot question is contingent upon passage of the first ballot question.

Proposed projects would be scheduled for completion in the 2021-2022 calendar years. Cost estimates by ballot question and project component are as follows:

Question #1		Question #2	
HVAC Upgrades	\$5,440,000	Renovations	\$791,000
Renovations	\$949,690	Locker Room Addition	\$759,482
Gymnasium Addition	\$5,721,770	Fees, Permits & Testing	\$233,282
Fees, Permits & Testing	\$1,822,260	FF&E	\$36,545
FF&E	\$285,467	Contingencies	\$217,067
Contingencies	\$1,695,605	Bond Issuance	\$27,316
Land Purchase	\$1,176,218	Net Capitalized Interest	\$39,375
Bond Issuance	\$276,885		\$2,104,067
Net Capitalized Interest	\$331,219		
	\$17,699,114		

Though a few grades have exceeded 50 students over the last several years, projected enrollment for the next five years is trending downward with grade counts expected to be in the 30-40 student range. For the 2019-2020 school year, 143 students open-enrolled in to the district and 41 resident students open-enrolled out to neighboring districts; a net gain of 102 students.

The district has supplied cost estimates to operate and staff the additional building space. In the near term, it appears that existing revenues will be sufficient to fund the operational cost increases associated with the proposed facility additions and renovations. The proposed projects appear to be in the long-term interest of the school district.

If the bond referendum is successful and bonds are sold, the debt service on the bonds will be eligible for debt service equalization under Minnesota Statutes, section 123B.53, subdivision 3, if the bond schedule is approved. The amount of debt service equalization aid, if any, the district receives is determined annually and is dependent upon property wealth, student population, and other statutory requirements.

### **Review and Comment Statement**

Based on the department's analysis of the school district's required documentation and other pertinent information from sources of the Minnesota Department of Education, the Commissioner of Education provides a positive review and comment.

## Additional Information is Available

Persons desiring additional information regarding this proposal should contact the school district superintendent's office.

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Mary Cathryn Ricker, NBCT Commissioner

November 18, 2020